The Corporation of the Township of Lake of the Woods

Consolidated Financial Statements For the year ended December 31, 2019

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Consolidated Financial Statements For the year ended December 31, 2019

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## The Corporation of the Township of Lake of the Woods Management's Responsibility for Financial Reporting

The accompanying consolidated financial statements of the Corporation of the Township of Lake of the Woods and all the information in this annual report are the responsibility of management and have been approved by the Mayor and the Clerk-Treasurer on behalf of Council.

The consolidated financial statements have been prepared by management in accordance with Public Sector Accounting Principles. Consolidated financial statements are not precise since they include certain amounts based on estimates and judgments. When alternative accounting methods exist, management has chosen those it deems most appropriate in the circumstances, in order to ensure that the consolidated financial statements are presented fairly, in all material respects.

The Township maintains systems of internal accounting and administrative controls of high quality consistent with reasonable cost. Such systems are designed to provide reasonable assurance that the financial information is relevant, reliable and accurate and the Township's assets are appropriately accounted for and adequately safeguarded.

The Township Council is responsible for ensuring that management fulfills its responsibilities for financial reporting and is ultimately responsible for reviewing and approving the consolidated financial statements.

The Council reviews the Township's consolidated financial statements and meets periodically with management, as well as the external auditors, to discuss internal controls over the financial reporting process, auditing matters and financial reporting issues, to satisfy themselves that each party is properly discharging their responsibilities, and to review the annual report, the consolidated financial statements and the external auditor's report.

The consolidated financial statements have been audited by BDO Canada LLP in accordance with Canadian generally accepted auditing standards on behalf of the members. BDO Canada LLP have full and free access to the Council.

	Mayor
	Clerk-Treasurer



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### Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of The Corporation of the Township of Lake of the Woods

### Opinion

We have audited the consolidated financial statements of the Corporation of the Township of Lake of the Woods and its subsidiaries (the Group), which comprise the Consolidated Statement of Financial Position as at December 31, 2019, and the Consolidated Statement of Operations, the Consolidated Statement of Change in Net Financial Assets and the Consolidated Statement of Cash Flows for the year then ended, and Notes to Consolidated Financial Statements, including a Summary of Significant Accounting Policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Group as at December 31, 2019, and its consolidated financial performance and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

### Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the Group in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Group's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Group or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Group's financial reporting process.

### Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.



As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of
  expressing an opinion on the effectiveness of the Group's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Group's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Group to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the
  entities or business activities within the Group to express an opinion on the consolidated
  financial statements. We are responsible for the direction, supervision and performance
  of the Group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants, Licensed Public Accountants

Fort Frances, Ontario March 26, 2020

### The Corporation of the Township of Lake of the Woods Consolidated Statement of Financial Position

	2019		2018
\$	30,726	\$	99,692
•	53,325		92,423
	•		165,475
	2,313,771		1,801,873
	2,491,701		2,159,463
	41,834		39,733
	33,444		37,849
	14,632		13,543
	89,910		91,125
	2,401,791		2,068,338
	3.720.775		3,699,532
	54,230		
	3,775,005		3,699,532
\$	6.176.796	\$	5,767,870
		\$ 30,726 53,325 93,879 2,313,771 2,491,701 41,834 33,444 14,632 89,910 2,401,791 3,720,775 54,230	\$ 30,726 \$ 53,325 93,879 2,313,771 2,491,701 41,834 33,444 14,632 89,910 2,401,791 3,720,775 54,230 3,775,005

Contingent liability/asset (Note 11)	
Commitments (Note 13)	
	Mayor
	Clerk-Treasurer

### The Corporation of the Township of Lake of the Woods Consolidated Statement of Operations

For the year ended December 31		Budget 2019		2019		2018
Revenue						
Taxation	\$	661,289	\$	665,751	\$	643,944
Government transfers - Federal (Note 8)	•	22,000	•	15,704	•	91,886
Government transfers - Provincial (Note 9)		1,040,743		1,036,474		712,641
User fees and service charges		12,210		16,271		18,363
Permits, licenses and fines		29,110		42,392		43,287
Investment income		58,081		57,227		47,098
Municipal grants		11,150		23,750		109,495
Other income (Note 7)		405		4,100		105,286
		1,834,988		1,861,669		1,772,000
Expenses						
General government		177,604		186,717		134,002
Protection services		240,120		256,120		236,292
Transportation services		447,327		476,068		408,831
Environmental services		94,977		92,729		91,326
Health services		206,284		206,736		208,556
Social and family services		23,970		22,780		12,912
Social housing		120,658		120,658		113,509
Recreation and cultural services		79,847		82,876		80,925
Planning and development		21,296		8,059		26,109
		1,412,083		1,452,743		1,312,462
Annual surplus		422,905		408,926		459,538
Accumulated surplus, beginning of year		5,767,870		5,767,870		5,308,332
Accumulated surplus, end of year	\$	6,190,775	\$	6,176,796	\$	5,767,870

## The Corporation of the Township of Lake of the Woods Consolidated Statement of Change in Net Financial Assets

For the year ended December 31		Budget 2019	2019	 2018
Annual surplus	\$	422,905	\$ 408,926	\$ 459,538
Acquisition of tangible capital assets Amortization of tangible capital assets Write-down/loss on tangible capital assets Proceeds on sale of tangible capital assets Acquisition of tangible capital assets under construction		(407,900) 206,003 - -	(236,034) 214,791 - - (54,230)	(483,020) 191,133 19,464 3,900
under construction		221,008	 333,453	 191,015
Disposal of prepaid expenses and inventory of supplies		_	<u>-</u>	95,719
Net change in net financial assets		221,008	333,453	286,734
Net financial assets, beginning of year	2	,068,338	2,068,338	 1,781,604
Net financial assets, end of year	\$ 2	,289,346	\$ 2,401,791	\$ 2,068,338

### The Corporation of the Township of Lake of the Woods Consolidated Statement of Cash Flows

For the year ended December 31		2019	2018
Operating transactions Annual surplus	\$	408,926 \$	459,538
Item not involving cash Amortization		214,791	191,133
Changes in non-cash operating balances Taxes receivable Accounts receivable Prepaid expenses and inventories of supplies Accounts payable and accrued liabilities Deferred revenue Solid waste closure and post-closure liabilities		39,098 71,596 - 2,101 (4,405) 1,089	(23,602) (102,104) 95,719 (14,191) (34,397) 1,013
Capital transactions		733,196	573,109
Acquisition of tangible capital assets Proceeds on sale of tangible capital assets Write-down/loss on tangible capital assets		(290,264) - -	(483,020) 3,900 19,464
		(290,264)	(459,656)
Investing transactions Acquisition of investments	_	(511,898)	(76,434)
Net change in cash and cash equivalents		(68,966)	37,019
Cash and cash equivalents, beginning of year		99,692	62,673
Cash and cash equivalents, end of year	\$	30,726 \$	99,692

### The Corporation of the Township of Lake of the Woods Summary of Significant Accounting Policies

### December 31, 2019

Management's
Responsibility for the
Consolidated
Financial Statements

The consolidated financial statements of the Corporation of the Township of Lake of the Woods are the representations of management. They have been prepared in accordance with Canadian accounting principles established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

### **Basis of Consolidation**

The consolidated financial statements reflect the assets, liabilities, revenues and expenditures of all the municipal Organizations, committees, and boards which are owned or controlled by Council.

The Municipality has a government partnership in place. The partnership is accounted for on a proportionate consolidation basis whereby the Municipality's pro-rata share of each of the assets, liabilities, revenues and expenditures are combined on a line by line basis in the consolidated financial statements. The Municipality has a 33.33% ownership in the government partnership. The government partnership that has been consolidated is:

Rainy River Health Care Committee

The following boards are not consolidated:

Northwestern Health Unit Rainy River District Social Services Administration Board

Government business enterprises are separate legal entities which do not rely on the Municipality for funding. Investments in government business enterprises are accounted for using the modified equity method. No government business enterprises are reflected in the consolidated financial statements.

### Cash and Cash Equivalents

The policy of the Municipality is to disclose bank balances under cash and cash equivalents including bank overdrafts and lines of credit with balances that fluctuate frequently from being positive to being overdrawn and temporary investments with a maturity of three months or less from the date of acquisition.

### Investments

The Municipality accounts for its investments at cost. The carrying value of an investment is written down to its net recoverable amount if a decline in value is judged to be other than temporary.

### The Corporation of the Township of Lake of the Woods Summary of Significant Accounting Policies

### December 31, 2019

### **Basis of Accounting**

Revenues and expenditures are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they become available and measurable; expenditures are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

The consolidated statement of financial position reflects all of the financial assets and liabilities of the Municipality. Financial assets are those assets which could provide resources to discharge existing liabilities or finance future operations. Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the change in net financial assets for the year. Accumulated surplus represents the financial position of the Municipality, and is the difference between its' assets and liabilities. This provides information about the Municipality's overall future revenue requirements and its' ability to finance activities and to meet its' obligations.

### Tangible Capital Assets

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees and site preparation costs. Contributed tangible capital assets are recorded at fair value at the time of the donation, with a corresponding amount recorded as revenue. Amortization is recorded at one half of the annual rate in the year of capitalization. Amortization is recorded on a straight-line basis over the estimated life of the tangible capital asset commencing once the asset is available for productive use as follows:

Buildings	20 to 50 years
Roads	10 to 80 years
Machinery and equipment	10 to 20 years
Vehicles	10 to 20 years
Furniture and equipment	10 years
Computer hardware and software	5 to 10 years

### The Corporation of the Township of Lake of the Woods Summary of Significant Accounting Policies

### December 31, 2019

### Revenue Recognition

The Municipality prepares property tax billings based on assessment rolls issued by the Municipal Property Assessment Corporation (MPAC), in accordance with rates established and approved annually by Council and the Province of Ontario. Taxation revenue is recognized when the taxable event occurs.

User fees and other revenues are recognized when the services are performed or goods are delivered and there is reasonable assurance of collection.

### **Deferred Revenue**

Funds received for specific purposes which are externally restricted by legislation, regulation or agreement and are not available for general municipal purposes are accounted for as deferred revenue on the consolidated statement of financial position. The revenue is recognized on the consolidated statement of operations in the year in which it is used for the specified purpose.

### **Government Transfers**

Government transfers, which include legislative grants, are recognized on the consolidated financial statements in the period in which events giving rise to the transfers occur, providing the transfers are authorized, any eligibility criteria have been met and reasonable estimates of the amount can be made.

### **School Boards**

The Municipality collects taxation revenue on behalf of the school boards. The taxation, other revenues, expenditures, assets and liabilities with respect to the operations of the school boards are not reflected on these consolidated financial statements.

### Trust Fund

Funds held in trust by the Municipality, and their related operations, are not included on these consolidated financial statements. The financial activity and position of the Trust Fund are reported separately on the Trust Fund statement of continuity and balance sheet.

### Solid Waste Landfills

The estimated costs to close and maintain solid waste landfill sites are based on estimated future expenses in current dollars, discounted, adjusted for estimated inflation, and are charged to expense as the landfill site's capacity is used.

### **Use of Estimates**

The preparation of consolidated financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the consolidated financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from management's best estimates as additional information becomes available in the future.

The estimates used in preparation of these consolidated financial statements are the useful lives of the property, plant and equipment, the capacity of the landfill sites, the useful lives of the landfill sites, the post-closure costs of the landfills and taxation revenue.

### December 31, 2019

### 1. Investments

	2019	2018
High interest savings	\$ 2,313,771	\$ 1,801,873

The income from investments for the year was \$57,073 (2018 - \$43,886). The investments are classified as portfolio investments and are recorded at cost. The investments in bonds and money market funds were redeemed in the year and transferred to a high interest savings account which earns interest at 2.415% (2018 - 2.415%). The market value of the Municipality's investments in bonds and money market funds was \$NIL (2018 - \$NIL).

Certain surplus funds are set aside by by-laws or Council resolution for specific purposes and referred to as reserve funds. Investments restricted by Council resolution represent the assets that are maintained in respect of those reserve funds (Note 6).

### 2. Deferred Revenue

	Opening balance	C	ontributions received	Externally restricted investment income	Revenue recognized	Ending balance
Federal gas tax Ontario's Main Street Revitaliza- tion Initiative	\$ 37,849	\$	33,162 \$	282	\$ - <b>\$</b> (37,849)	33,444
	\$ 37,849	\$	33,162 \$	282	\$ (37,849) \$	33,444

### Federal Gas Tax

The Federal Government advances the Municipality funding related to gasoline tax. This funding must be spent on approved infrastructure projects. The funding can be deferred for a maximum of 5 years.

### Ontario's Main Street Revitalization Initiative

The Province of Ontario advances the Municipality funding related to the Ontario Main Street Revitalization Initiative. This funding must be spent on eligible projects. The funding can be deferred until March 31, 2020.

### December 31, 2019

### 3. Solid Waste Closure and Post-Closure Liabilities

Solid waste closure and post-closure care requirements have been defined in accordance with industry standards and include final covering and landscaping of the landfill, removal of ground water and leachates, and ongoing environmental monitoring, site inspection and maintenance. The present value of the Municipality's estimated future liability for this expense is recognized as the landfill site's capacity is used. The liability and annual expense is calculated based on the ratio of utilization to total capacity of the landfill site and the discounted estimated cash flows associated with closure and post-closure activities. The reported liability as at year end was \$14,632 (2018 - \$13,543) and reflects a discount rate of 6.0% (2018 - 6.0%).

The liability is based on estimates and assumptions related to events extending over the remaining life of the landfill. The Morson landfill is expected to reach its capacity in 45 years and the estimated remaining capacity is 22,160 cubic metres which is 38% (2018 - 40%) of the site's total capacity. The total undiscounted estimated future expenditures for closure and post-closure care are \$365,453 (2018 - \$365,453) leaving an amount to be recognized of \$350,821 (2018 - \$351,910). The estimated length of time needed for post-closure care is 27 years.

The Bergland landfill is expected to reach its capacity in 199 years and the estimated remaining capacity is 65,880 cubic metres which is 86% (2018 - 86%) of the site's total capacity. The total undiscounted estimated future expenditures for closure and post-closure care are \$416,812 (2018 - \$416,812) leaving an amount to be recognized of \$416,812 (2018 - \$416,812). The estimated length of time needed for post-closure care is 28 years.

The Municipality has an investment relating to the landfill liabilities, which has a value of \$70,273 (2018 - \$68,567). The landfill liabilities are fully funded.

### 4. Bank Indebtedness

The Municipality has unused credit facilities at year end of \$25,000 (2018 - \$25,000).

December 31, 2019

5. Tangible Capital Assets

									2019
	imp	Land and provements	Buildings	Buildings Equipment	Roads and bridges	Culverts	Vehicles	Other	Total
Cost, beginning of year	<b>\$</b>	649,102	\$ 1,416,384	\$ 907,321	649,102 \$1,416,384 \$ 907,321 \$2,225,544 \$	\$ 517,785 \$	503,374 \$ 112,253 \$ 6,331,763	112,253	\$ 6,331,763
Additions		17,245	3,100	68,226	140,505	6,070	ı	t	235,146
Disposals		1	•			1	1	1	•
Write-down/write-up		1	,	888	r ·	1	:	1	888
Cost, end of year		666,347	1,419,484	976,435	2,366,049	523,855	503,374	112,253	6,567,797
Accumulated amortization, beginning of year	٠,	19,026	475,499	390,445	1,225,959	240,651	218,625	62,026	2,632,231
Amortization		2,669	29,578	37,307	105,244	13,078	24,080	2,835	214,791
Disposals		_	-					-	•
Accumulated amortization, end of year		21,695	505,077	427,752	1,331,203	253,729	242,705	64,861	2,847,022
Net carrying amount, end of year	<b>ب</b>	644,652	\$ 914,407	\$ 548,683	\$ 1,034,846	\$ 270,126 \$	644,652 \$ 914,407 \$ 548,683 \$1,034,846 \$ 270,126 \$ 260,669 \$		47,392 \$ 3,720,775

The net book value of tangible capital assets not being amortized because they are under construction is \$54,230 (2018 - \$NIL). These items are recognized separately as tangible capital assets under construction on the consolidated statement of financial position.

December 31, 2019

5. Tangible Capital Assets (continued)

								2018
an	Land and improvements		Buildings Equipment	Roads and bridges	Culverts	Vehicles	Other	Total
3	19,102	\$ 1,402,476	\$ 903,105	649,102 \$1,402,476 \$ 903,105 \$2,009,509 \$		499,246 \$ 387,022 \$		112,253 \$ 5,962,713
	ı	13,908	4,216	305,822	18,539	140,535	ı	483,020
	r	r	t	(77,910)	1	(12,696)	1	(90,606)
	٠		ı	(11,877)	ī	(11,487)	ı	(23,364)
4	649,102	1,416,384	907,321	2,225,544	517,785	503,374	112,253	6,331,763
~	16,788	446,312	355,147	1,215,625	227,887	210,754	59,191	2,531,704
• • •	2,238	29,187	35,298	88,244	12,764	20,567	2,835	191,133
	1	1	1	(77,910)	,	(12,696)	ı	(90,606)
-	19,026	475,499	390,445	1,225,959	240,651	218,625	62,026	2,632,231
63	0,076	\$ 940,885	\$ 516,876	\$ 999,585	630,076 \$ 940,885 \$ 516,876 \$ 999,585 \$ 277,134 \$ 284,749 \$	284,749 \$		50,227 \$ 3,699,532

### December 31, 2019

### 6. Accumulated Surplus

The Municipality segregates its accumulated surplus in the following categories:

	2019	2018
Investment in tangible capital assets		
Tangible capital assets Investment in tangible capital assets under construction	\$ 3,720,775 \$ 54,230	3,699,532
Total investment in tangible capital assets	3,775,005	3,699,532
<u>Current operations</u>		
General operating Government partnership	615,900 13,379	382,979 14,802
Total operating surplus	629,279	397,781
Other allocated deficits		
Landfill closure	(14,632)	(13,543)
Reserve funds		
Replacement of equipment	1,440,389	1,342,862
Landfill closures Recreation	70,273 56,482	68,567 52,671
Total reserve funds	1,567,144	1,464,100
Working capital reserve	220,000	220,000
Total surplus	\$ 6,176,796 \$	5,767,870

The investment in tangible capital assets represents amounts already spent and invested in infrastructure and other non-financial assets.

Reserve funds represent funds set aside by by-law or Council resolution for specific purposes.

<u>Dec</u>	ember 31, 2019				
7.	Other Income				
		<u>.                                    </u>	2019		2018
	Write-down/loss of tangible capital assets	\$	-	\$	(19,464)
	Excess tax sale proceeds		-		80,000
	Donated tangible capital asset Parkland tax		4,100		36,000 8,750
			4,100	\$	105,286
		<u></u>	4,100	· ·	103,200
8.	Government Transfers - Federal				
		<u></u>	2019		2018
	Tangible capital assets				
	Association of Municipalities of Ontario			ċ	04.007
	Federal Gas Tax Fund Federation of Municipalities of Ontario	\$	15,704	\$	91,886
	·				04.004
	Total tangible capital assets	\$	15,704	\$	91,886
9.	Government Transfers - Provincial				
		-	2019		2018
	Operating				
	Province of Ontario	ć	£ 40, 000	ć	( 42, 000
	Ontario Municipal Partnership Fund Association of Municipalities of Ontario	\$	648,800 218,972	\$	642,900
	Other		15,425		19,741
	Total operating transfers		883,197		662,641
	Tangible capital assets				
	Province of Ontario				<b></b>
	Ministry of Rural Affairs		50,000 65,428		50,000
	Association of Municipalities of Ontario Ministry of Municipal Affairs and Housing		37,849		-
	Total tangible capital assets		153,277		50,000
	Total provincial transfers	\$	1,036,474	\$	712,641

### December 31, 2019

### 10. Expenses by Object

	 2019	 2018
Salaries, wages and employee benefits Materials Contracted services Rent and financial expenses Contributions to other Organizations Amortization	\$ 232,726 193,593 321,204 157,377 333,052 214,791	\$ 228,931 164,236 332,454 82,871 312,837 191,133
	\$ 1,452,743	\$ 1,312,462

### 11. Contingent Liability/Asset

The Municipality was formerly a member of a reciprocal insurance Company licensed under the Insurance Act. In the event that a claim is experienced relating to the period that the Municipality was a member of the Company, they may be required to pay additional premiums or losses related to the event or they may be entitled to surplus. Should any premium demands, losses or surpluses occur, such loss/surplus will be recognized in the year of resolution or settlement of the claim. As of the date of the consolidated financial statements, the amount of any loss or surplus cannot be reasonably estimated as accounts continue to change based on claims experiences.

### 12. Pension Agreement

The Municipality makes contributions to the Ontario Municipal Employees' Retirement System (OMERS), a multi-employer plan, on behalf of two members of its staff. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. Employees and employers contribute jointly to the plan.

Because OMERS is a multi-employer pension plan, any pension plan surpluses or deficits are a joint responsibility of the Ontario municipal Organizations and their employees. As a result, the Municipality does not recognize any share of the OMERS pension surplus or deficit. The amount contributed to OMERS for 2019 was \$11,554 (2018 - \$11,493) for current service. The OMERS Board rate was 9.0% to 14.6% depending on income level for 2019 (2018 - 9.0% to 14.6% depending on income level).

### December 31, 2019

### 13. Commitments

### Locum Housing

The Municipality has entered into an agreement with two other Organizations to construct housing for locum doctors in the Town of Rainy River. In the event that insufficient grants, contributions, donations or fundraising proceeds are unavailable to cover the costs of the construction and furnishings of the housing, the parties to the agreement have agreed to provide the necessary funds to complete the project by way of repayable loans, bearing interest at prime up to the maximum set by the committee.

### 14. Operations of School Boards

During the year, the following taxation revenue was raised and remitted:

	2019	2016
School boards	\$ 196,799	\$ 200,120

### 15. Trust Fund

The Trust Fund administered by the Municipality amounting to \$82,349 (2018 - \$78,700) has not been included on the consolidated statement of financial position nor has the operation been included on the consolidated statement of operations.

### 16. Contributions to Unconsolidated Boards

The following contributions were made by the Municipality to these boards:

	 2019	 2018
Northwestern Health Unit Rainy River District Social Services Administration Board	\$ 14,677 318,375	\$ 13,245 299,592
	\$ 333,052	\$ 312,837

### December 31, 2019

### 17. Government Partnership

On July 11, 2011, the Municipality entered into an agreement with three other communities to jointly construct and maintain housing for locum physicians and medical students. All revenues and costs related to the development and operations will be shared based on each community's financial contribution to the project. Upon entering into the agreement, each community made a \$25,000 refundable contribution leaving each community with a 25% proportional interest.

In September 2015, one of the member communities withdrew from the partnership and was refunded their original \$25,000 member contribution. For each of the remaining three member communities, the exit of this partner resulted in an increase in their proportionate interest of the partnership to 33.33%.

		2019			2018
	Total	Municipality Portion	 Total	Μι	nicipality Portion
Financial assets Financial liabilities	\$ 47,216 76,110	\$ 15,739 25,369	\$ 45,032 75,627	\$	15,011 25,209
Net financial assets (debt) Non-financial assets	(28,894) 411,322	(9,630) 137,107	(30,595) 417,290		(10,198) 139,097
Accumulated surplus	\$ 382,428	\$ 127,477	\$ 386,695	\$	128,899
	<u></u>	2019			2018
	Tota	Municipality l Portion	Total	Mι	nicipality Portion
Revenue Expenses	\$ 16,005 20,272	\$ 5,335 6,757	\$ 15,796 14,184	\$	5,265 4,728
Annual surplus (deficit) Accumulated surplus, beginning of year	(4,267) 386,695	(1,422) 128,899	1,612 385,083		537 128,362
Accumulated surplus, end of year	\$ 382,428	\$ 127,477	\$ 386,695	\$	128,899

### December 31, 2019

### 18. Subsequent Event

Subsequent to year end, the impact of COVID-19 in Canada and on the global economy increased significantly. As the impact of COVID-19 continues, there could be further impact on the Municipality, its citizens, employees, suppliers and other third party business associates that could impact the timing and amounts realized on the Municipality's assets and future ability to deliver services and projects. At this time, the full potential impact of COVID-19 on the Municipality is not known. Although the disruption from the virus is expected to be temporary, given the dynamic nature of these circumstances, the duration of disruption and the related financial impact cannot be reasonably estimated at this time. The Municipality's ability to continue delivering non-essential services and employ related staff, will depend on the legislative mandates from the various levels of government. The Municipality will continue to focus on collecting revenues, managing expenditures and leveraging existing and available credit facilities to ensure it is able to continue providing essential services to its citizens.

### 19. Segmented Information

The Corporation of the Township of Lake of the Woods is a diversified municipal government institution that provides a wide range of services to its citizens. The management of the Municipality considers decisions based on separate service areas. These service areas are: general government, protection services, transportation services, environmental services, health services, social and family services, social housing, recreation and cultural services and planning and development.

Descriptions of the services and funds that management bases their decisions on, are as follows:

### **General Government**

General government consists of governance, Corporate management and program support. These categories relate to operations of all of the various programs and services that the Municipality offers to its citizens.

### **Protection Services**

Protection is comprised of police service and fire protection. Police service is contracted out to the Ontario Provincial Police. The fire department is responsible to provide fire suppression service, fire prevention programs, training and education related to prevention, detection or extinguishment of fires. The members of the fire department consist of volunteers.

### **Transportation Services**

The transportation services area provides construction and maintenance of roadways throughout the Municipality.

### December 31, 2019

### **19. Segmented Information** (continued)

### **Environmental Services**

Environmental services consists of maintenance of the two waste disposal facilities located within the municipal borders.

### **Health Services**

Health services are comprised of public health services and ambulance service. The Municipality contributes to local boards which provide these services to the citizens of the Municipality.

### Social and Family Services

Social and family services are comprised of general assistance, childcare and assistance to the aged. The Municipality contributes to local boards which provide these services to the citizens of the Municipality.

### **Social Housing**

The Municipality contributes to a local board, which provides social housing if the citizens of the Corporation of the Township of Lake of the Woods require the service.

### **Recreation and Cultural Services**

This service area consists of various small recreation programs. Also, the Municipality contributes to the library board of another Municipality in order to ensure a library is available to the citizens of the Municipality.

### Planning and Development

This service relates to zoning issues as well as planning of various municipal maintenance projects.

December 31, 2019

19. Segmented Information (continued)

2019 Total	665,751 16,271 393,378 658,800 23,750 103,719	1,861,669	232,726 193,593 321,204 157,377 333,052 214,791	408,926
Planning and Development	6,125 \$ 900 89 6,061	14,130	196 7,271 592 - - - 8,059	6,071 \$
Recreation and Cultural Services I	48,933 \$ - 40,892 48,422 7,623	145,870	3,481 23,814 12,434 8,862 34,285 82,876	62,994 \$
Rec Social Housing	47,088 \$	100,998	120,658	(19,660) \$
	51,379 \$	110,245	22,780	87,465 \$
Social and Health Services Family Services	75,157 \$ 7,940 74,379	169,186	4,960 4,424 3,153 2,595 189,614 1,990	(37,550) \$
Environmental Services He	48,923 \$ 400 48,422 5,693 7,623	111,061	27,058 503 63,080 1,983 105 72,729	18,332 \$
Protection Transportation E Services Services	200,320 \$ 6,945 350,104 198,233 18,057 31,209	804,868	107,720 106,882 18,481 84,374 - 158,611	328,800 \$
Protection 7 Services	61,932 \$ 36 2,293 61,268	135,175	1,454 40,798 189,149 5,775 - 18,944 256,120	(120,945) \$
General Government	125,894 \$ 50 - 124,579 - 19,613	270,136	88,053 16,976 27,636 53,196 - 856 186,717	83,419 \$
٦	\$ ts ants		fits cees	it) \$
For the year ended December 31	Revenue Taxation Fees and user charges Conditional grants Unconditional grants Municipal grants Other		Expenses Wages and benefits Materials Contracted services Rent and financial External transfers Amortization	Net surplus (deficit)

December 31, 2019

19. Segmented Information (continued)

For the year ended		General	Protection	Transportation	Fnvironmental		Social and	Rec	Recreation and	Planning and	2018
December 31	.	Government		Services	Services He	Services Health Services Family Services	- 1	Social Housing		Development	Total
Revenue											
Taxation	s	121,770 \$	59,904 \$	3 193,759	\$ 47,320 \$	72,695 \$	49,696 \$	45,546 \$	47,330 \$	5,924 \$	643,944
Fees and user											
charges		•	35	1,050	009	7,225	•	•	•	9,453	18,363
Conditional grants			1,659	156,075	,	•	1	•	3,043	820	161,627
Unconditional grants		121,572	59,807	193,444	47,243	72,578	49,616	45,472	47,253	5,915	642,900
Municipal grants			•	106,190	3,305	•	•		•		109,495
Other		37,001	18,203	58,876	14,379	22,090	15,101	13,840	14,381	1,800	195,671
	J	280,343	139,608	709,394	112,847	174,588	114,413	104,858	112,007	23,942	1,772,000
Expenses											
Wages and benefits		79,136	2,774	108,327	28,216	4,580		•	5,898	•	228,931
Materials		12,237	22,494	95,497	099	7,847	ı	·	24,909	265	164,236
Contracted services		27,444	188,804	14,517	60,426	4,732	•		11,014	25,517	332,454
Rent and financial		14,329	6,786	51,176	1,919	2,951	•		5,710	•	82,871
External transfers						186,416	12,912	113,509		1	312,837
Amortization	l	856	15,434	139,314	105	2,030			33,394	1	191,133
		134,002	236,292	408,831	91,326	208,556	12,912	113,509	80,925	26,109	1,312,462
Net surplus (deficit)	S	\$ 146,341 \$	(96,684) \$	300,563 \$	\$ 21,521 \$	(33,968) \$	101,501 \$	(8,651) \$	31,082 \$	(2,167) \$	459,538

For each reported segment, revenues and expenditures represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Therefore, certain allocation methodologies are employed in the preparation of segmented financial information. Taxation, payments-in-lieu of taxes, certain government grants and other revenue have been apportioned based on a percentage of budgeted expenditures.





BDO Canada LLP 607 Portage Avenue Fort Frances ON P9A 0A7 Canada

### Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of The Corporation of the Township of Lake of the Woods

### Opinion

We have audited the financial statements of the Corporation of the Township of Lake of the Woods Trust Fund (the Entity), which comprise the Balance Sheet as at December 31, 2019, and the Statement of Continuity for the year then ended, and Notes to Financial Statements, including a Summary of Significant Accounting Policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Entity as at December 31, 2019, and the continuity thereof, in accordance with the basis of accounting as described in Note 1.

### **Basis of Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Basis of Accounting and Restrictions on Use

Without modifying our opinion, we draw attention to Note 1 to the financial statements which describes the basis of accounting. The financial statements are prepared to assist the Corporation of the Township of Lake of the Woods to comply with the reporting requirements of the Bereavement Authority of Ontario. As a result, the financial statements may not be suitable for another purpose. Our report is intended solely for the management of the Corporation of the Township of Lake of the Woods and the Bereavement Authority of Ontario and should not be used by parties other than the management of the Corporation of the Township of Lake of the Woods and the Bereavement Authority of Ontario.

### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting as described in Note 1, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.



### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of
  expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants, Licensed Public Accountants

Fort Frances, Ontario March 26, 2020

### The Corporation of the Township of Lake of the Woods Trust Fund - Cemetery Perpetual Care Balance Sheet

December 31	2019	 2018
Assets . Investments	\$ 82,349	\$ 78,700
<b>Liabilities</b> Balance - capital - due to Municipality	\$ 82,349	\$ 78,699 1
	\$ 82,349	\$ 78,700

### The Corporation of the Township of Lake of the Woods Trust Fund - Cemetery Perpetual Care Statement of Continuity

December 31	 2019	 2018
Balance, beginning of year	\$ 78,700	\$ 76,699
Revenue Care and maintenance fees Interest earned	 3,650 2,123	2,000
	 5,773	 2,001
Expenditures Paid general	 2,124	-
Balance, end of year	\$ 82,349	\$ 78,700

# The Corporation of the Township of Lake of the Woods Trust Fund - Cemetery Perpetual Care Notes to Financial Statements

### December 31, 2019

### 1. Summary of Significant Accounting Policies

Management's Responsibility

The financial statements of the Corporation of the Township of Lake of the Woods Trust Fund are the representation of management and have been prepared in accordance with accrual based accounting principles. Precise determination of some assets and liabilities may be dependent upon future events and estimates and approximations. These estimates and approximations have been based upon the available information, using careful judgement and review.

**Accrual Basis of Accounting** 

Sources of financing and expenditures are reported on the accrual basis of accounting.

The accrual basis of accounting recognizes revenues as they become available and measurable; expenditures are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

### 2. Nature of Trust Fund

The Cemetery Perpetual Care Trust Fund was established in accordance with the Cemeteries Act for the care and maintenance of certain cemetery grounds.

### 3. Statement of Changes in Cash Flows

A statement of changes in cash flows has not been provided since the sources and uses of cash are readily apparent from the information included in the financial statements.